FREEDOM OF INFORMATION
AND
PRIVACY ACTS

SUBJECT: CUSTODIAL DETENTION
SECURITY INDEX
FILE NUMBER: 100-358086
SECTION : 5

FEDERAL BUREAU OF INVESTIGATION
NOTICE

THE BEST COPIES OBTAINABLE ARE INCLUDED IN THE REPRODUCTION OF THE FILE. PAGES INCLUDED THAT ARE BLURRED, LIGHT OR OTHERWISE DIFFICULT TO READ ARE THE RESULT OF THE CONDITION AND OR COLOR OF THE ORIGINALS PROVIDED. THESE ARE THE BEST COPIES AVAILABLE.
Director, FBI

Security Index - Vital Facilities

Rebuled to Atlanta 1-17-50.

Enclosed herewith is the original list of security index subjects in the Atlanta Division, instant list having been forwarded this office as an attachment to referenced letter.

At the present time the enclosed list represents the current security index picture in the Atlanta Division, and no additional names have been recommended to the Bureau for security index in the Atlanta Division.

None of the security index subjects presently maintained by this Division is employed at a vital facility, hence no code numbers appear on the enclosed list.
TO: Director, FBI
FROM: SAC, Indianapolis
SUBJECT: SECURITY INDEX - VITAL FACILITIES

Enclosure dated April 17, 1950.

Enclosed herewith is the Bureau Security Index list for the Indianapolis Division with notations thereon in accordance with the Bureau’s instructions in referenced letter.

Enclosure

RECORDED: 24
EX-11
Office Memorandum - UNITED STATES GOVERNMENT

TO:       DIRECTOR, FBI

FROM:     AG, PORTLAND

SUBJECT:  SECURITY INDEX - VITAL FACILITIES

Re: Letter dated April 17, 1950.

The list of vital facilities furnished to this office by Bureau letter dated April 6, 1950 was reviewed in conjunction with the security index and it was determined that no individual appearing on the security index is presently employed at a vital facility.

The list of security index subjects furnished by the Bureau is enclosed herewith and the appropriate notation designating race of each subject has been inserted.
Office Memorandum - UNITED STATES GOVERNMENT

To: Director, FBI
From: SAC, New Haven
Subject: SECURITY INDEX - VITAL FACILITIES

DATE: 4-27-50
Attention: Security Division
CONFIDENTIAL

Memorandum dated 4-17-50, copies to all offices.

Bureau instructions concerning implementing the vital facilities program to the Security Index as contained in referenced Bureau have been carried out and these are being transmitted herewith the following:

(1) The original copy of the list of Security Index subjects for the New Haven Office with appropriate notations as to employment in vital facilities and racial data.

(2) The original copy of the memoranda concerning various matters pertaining to the New Haven Security Index subjects listed by the Bureau in its attachment in referenced memorandum.

(a) New Haven Security Index subjects presently in other Field Divisions.
(b) Miscellaneous changes - Security Index.
(c) Changes in names of Security Index subjects - New Haven Office.
(d) Security Index subjects not appearing in Bureau list.
(e) New Haven Security Index subjects recently approved by the Bureau.
(f) Incorrect birth data.
(g) Recommendations for Security Index cards awaiting Bureau approval.
TO: Director, F.B.I.
FROM: C.M., Chicago
SUBJECT: SECURITY INDEX - VITAL FACILITIES

List

There is enclosed herewith in accordance with request in last the original list of Security Index subjects of this office and one page supplement thereto. There are also enclosed a list of additional Security Index subjects as reflected by the files of this office and a list of subjects of Security Index recommendations forwarded previously to the Bureau.

Employment in a vital facility has been indicated by noting the code number of the facility adjacent to the names on the above lists where applicable. No entry indicates the subject is not employed in a vital facility. New has been indicated on the above lists immediately preceding the date of birth. Cancelled Security Index subjects have been indicated by a "C" following the name.

Ends.
Office Memorandum - UNITED STATES GOVERNMENT

TO: Director, FBI
FROM: SAC, San Francisco
SUBJECT: SECURITY INDEX VITAL FACILITIES

AIR MAIL

ReBulet to Albany 4-17-50 with carbon copy for all offices.

There is enclosed the original of the list provided San Francisco by referenced letter of Security Index card subjects of the San Francisco Division. Those individuals for whom the cards cancelled will be so designated by the "C" requested at the left of the individual's name. The code number for the vital facilities employing subjects of Security Index cards is found at the right of that individual's name, and the code pertaining to the race of all individuals is to the right of the date of birth.

Also included is a list showing the requested information concerning each of those persons for whom a Security Index card recommendation (FD-122) is presently pending. Another list is enclosed showing the requested information concerning those individuals concerning whom the San Francisco Office has Security Index cards which were not on the list obtained from the Bureau under cover of referenced letter.

Encl.
REGIS - RBR

RECORDED - 47  
MAR 30 1937

EX-11

DECEMBER 20
Office Memorandum

TO: DIRECTOR, FBI

FROM: SAC, DALLAS

SUBJECT: SECURITY INDEX - VITAL FACILITIES

Re: Referred to Albany dated April 17, 1950.

Transmitted herewith is the original copy of the list furnished to the Dallas Office with the referenced letter. The data requested in referenced letter has been placed on the attached list.
TO: Director, FBI
FROM: SAC, Cleveland
SUBJECT: SECURITY INDEX - VITAL FACILITIES

Subj. April 17, 1950.

Attached herewith is the original list of security index subjects in the Cleveland Office which contains the information requested in referenced letter. The duplicate of this list is being maintained in the Cleveland Office.

The pertinent information concerning this program has also been placed on the security index cards for the subjects in the Cleveland Office.

Indicated below is a list of subjects recommended for the security index by the Cleveland Office which are presently pending Bureau approval:

[Redacted] 3-27-25 W
[Redacted] 2-15-56 W

Indicated below is a list of those security index subjects in Cleveland whose names were not on the Bureau's list for the Cleveland Division:

[Redacted] 3-13-16 W
[Redacted] 9-29-19 W
[Redacted] 6-17-66 W
[Redacted] 4-21-61 W

This is also to advise that index cards showing pertinent information have previously been set up for this program and cards are being maintained at the present time for all the vital facilities in the Cleveland area.

Enclosure

RECORDED 47
Director, FBI

Re: SECURITY INDEX - VITAL FACILITIES

SECURITY INVESTIGATIONS OF INDIVIDUALS

Re Bureau letters April 6 and April 17, 1950.

There is being forwarded herewith the original list of security index subjects furnished by the Bureau with referenced letter of April 17. This list now shows the vital facility code number concerning those individuals who are employed at a vital facility in the State of New Mexico. Also shown on this list is the code of all security index subjects maintained in this office. The program has been completed and all security index cards concerning those individuals employed at a vital facility have the vital facility code number placed thereon.

Regarding the sources and contacts mentioned in Bureau letter of April 6, this program is in the process of completion. Contacts and sources are being developed at the new vital facilities in New Mexico, as furnished by this letter.

This program will be completed and the Bureau will be advised on or before May 15, as requested.

Very truly yours,

Enclosure

EX-11

37
Office Memorandum  U.S. GOVERNMENT

TO: Director, FBI
FROM: SAC, Denver
SUBJECT: SECURITY INDEX - VITAL FACILITIES

DATE: April 25, 1950

Re: Bulletin 4-17-50 to Albany.

There is enclosed herewith the original copy of the Bureau's list of Security Index subjects with the proper notations added to the list in accordance with reference letter.

There is added to this list a sheet containing the names of [redacted] and [redacted], both of whom are Security Index subjects.

Enclosure

RECORDED: 114
3-1950
Office Memorandum

TO: Director, FBI
FROM: SAC, Mobile

SUBJECT: SECURITY INDEX - VITAL FACILITIES

DATE: April 25, 1950

Enclosed is original list of security index subjects of this office furnished by you with referenced letter. Also enclosed is separate sheet listing one additional individual, who has been recommended as a security index subject by submission of FD-122. The race of these individuals is indicated adjacent to their names. None is connected with any vital facilities in this division.

Enclosures (2)
TO: DIRECTOR, FBI
FROM: SAC, WILMINGTON
SUBJECT: SECURITY INDEX - VITAL FACILITIES

Rebulet to Albany dated April 17, 1950.

Enclosed herewith is the original list of Security Index Subjects furnished to this Office by the Bureau with referenced letter. The code letter reflecting the race for all Security Index Subjects has been added to the list.

A review of the Security Index and the files of all Security Index Subjects in this Office fails to reflect any of the subjects are presently employed on a vital facility as described in previous correspondence.

A review of the Security Index for this Office revealed all Security Index Cards reflected the race of each subject.

No additional action will be taken in this matter unless advised to the contrary by the Bureau.

Enclosure
Office Memorandum • UNITED STATES GOVERNMENT

TO:      DIRECTOR, NOX
FROM:    SAC, HQ

SUBJECT:  SECURITY INDEX SUBJECTS

RE:       VITAL FACILITIES

Hourlot L-17-50.

In accordance with instructions contained in above referenced letter, there is attached hereeto one copy of the Security Index subjects of the Houston Office, together with the proper notices concerning their vital facilities, employment, race, etc.

Enc. - REGISTERED MAIL

EX-11
Office Memorandum

TO:  DIRECTOR, FBI

FROM: SAC, SEATTLE

DATE: April 25, 1950

SUBJECT: SECURITY INDEX - VITAL FACILITIES

Rehaul let dated 4/17/50 directed to all field offices, captioned as above.

There is being returned attached hereto the list of Security Index subjects, with race and vital facility code number added as requested in referenced letter.
Office Memorandum

TO: DIRECTOR, FBI
FROM: SAC, SPRINGFIELD

DATE: April 25, 1950

SUBJECT: SECURITY INDEX - VITAL FACILITIES

Reference is made to Fuleet to Albany, a copy of which was designated for the Springfield Division, dated April 17, 1950, in the above-captioned matter.

There is being returned to the Bureau herewith the original copy of the list of Security Index subjects, together with the racial and vital facility classifications noted thereon.

Encl.

RECORDED: III

[Stamp: 1950-04-25]
Rebated to Albany dated April 17, 1950.

The instructions as set forth in referenced letter have been complied with. Attached is the original copy of the list of Security Index subjects in this office that was received from the Bureau.
Office Memorandum

TO: Director, FBI

FROM: WC, CIA

DATE: 4-12-50

SUBJECT: Rebuttal 4-17-50.

Set forth below is the name of an individual who did not appear on the Gesta Security Index List furnished with referenced letter.

CIA

8-30-20
TO:      Director, FBI
FROM:    FBI, El Paso
SUBJECT: SECURITY INDEX

Return to Albany dated April 17, 1950.

Attached herewith is the list of security index card subjects in the El Paso Office, together with the required information noted thereon.

Similar notations have been made upon the appropriate security index cards in the El Paso Office.

RECORDED - 47
APR 23 1950
Office Memo. andum

TO: Director, FBI

FROM: J.D., FBI

SUBJECT: SECURITY INDEX - VITAL FACILITIES

Date: April 17, 1950

Rebutal 4-17-50.

A review of the list of vital facilities located in this area
which was furnished by the Bureau by letter dated April 6, 1950,
and a review of the security index list maintained by this office,
failed to reflect that any of the security index subjects are
employed in any of the facilities deemed vital to the National
Defense by the National military establishment.

Enclosed herewith is the original list of security index subjects
for the Clark Office which was furnished with the referenced
letter. The race of each subject is noted following subjects' names.

Encl.

RECORDED: 67

EX-11

5-8 Jun 9, 1950.
Office Memorandum - UNITED STATES GOVERNMENT

TO: Director, FBI
FROM: SAC, Mobile

DATE: 4/21/50

SUBJECT: VITAL FACILITIES

The National Military Establishment

INTERNAL SECURITY - R

Reurlet to Albany 4/17/1950, cc of which was designated for this office, along with a list of this office's security index subjects.

It is noted that this list includes the name of and since New York is now office of origin in the case on it is requested that that office include his name on their list of security index subjects if he is still being carried by that office as a security index subject. Appropriate notation is being made on the list furnished this office.
Director, FBI

Re: SECURITY INDEX - VITAL FACILITIES

April 21, 1950

Dear Sir:

Re: Enclosure to Albany, not dated; also enclosed list of Security Index Card subjects.

The executed original copy of the enclosure in relet is returned herewith. It will be noted an additional sheet containing the name of [blacked out] has been attached to the original enclosure.

Very truly yours,

Enclosure

SAC

CC - Cin.

AIR MAIL - SPECIAL DELIVERY

REGISTERED MAIL

RECEIVED MAI 23 1950

BECMAE

EX-11

58 JUN 61550

5 AWM
Office Memorandum - UNITED STATES GOVERNMENT

TO: Director, FBI
FROM: SAC, Birmingham
SUBJECT: SECURITY INDEX - VITAL FACILITIES

Re: Bulletin dated 4-17-50.

It has been determined that none of the individuals maintained in the security index of this office are currently employed at a vital facility installation.
Office Memorandum

TO: Director, FBI  
From: SAC, Butte  

SUBJECT: SECURITY INDEX - VITAL FACILITIES  

DATE: April 27, 1950

Re: Bullet 4/17/50.

The instructions set forth in this letter for the implementation of the Vital Facilities of the United States to Security Index subjects have been complied with.

The following individuals have been given a code number in view of the fact that they have access to the Vital Facilities in question. These individuals and the reasons for their being listed are as follows:

[Text continues on the next page]
Office Memorandum

TO: Director - FBI
FROM: SAC - Kansas City
SUBJECT: SECURITY INDEX - VITAL FACILITIES

Rebullet dated 4-17-50.

Enclosed herewith is the original list of security index subjects received with referenced letter. The appropriate symbol has been placed after the birth date for each subject. The vital facility code number has been placed after the name of __________. This subject is employed in the Union Pacific Railroad Shops, which are located in the vicinity of the Union Pacific Railroad Company Bridge over the Kansas River, Mile Post 0.88, Kansas City, Kansas, which bridge is included on the list of vital facilities received from the Bureau by letter dated 4-6-50. None of the remaining security index subjects in this office are connected with any of the listed vital facilities.

The name of __________, Jr., born July 1, 1917, W. Va., has been put on a separate sheet which is also attached. He is the subject of a security index card recently received from the New Haven Office.

EXCLS.
Office Memorandum • UNITED STATES GOVERNMENT

TO: Director, FBI

FROM: SAC, New York

DATE: June 1, 1950

SUBJECT: SECURITY INDEX - VITAL FACILITIES

Remylet May 5, 1950.

A check of the files on reveals that the security index card was sent to New Haven (office of origin) on April 18, 1950.

A security index card is now being maintained on

Security index cards are being maintained on the following individuals which names did not appear on Bureau list.

It is requested that the Bureau advise this office as to what the Bureau files may contain relative to the status of these cards.
Office Memorandum

TO: DIRECTOR, FEI
FROM: SAC, PITTSBURGH

SUBJECT: SECURITY INDEX

DATE: May 17, 1950

ATTENTION: MECHANICAL SECTION

There are enclosed herewith 15 (2 are on one sheet) photographs. Some of the photos are of Security Index subjects; some are of top functionaries, and some are Security Matter subjects.

The photographs numbered on the reverse side are as follows:
SAC, Pittsburgh

Director, P-1

SECURITY INDEX

June 9, 1950

Reference is made to your letter dated May 17, 1950, to the

Mechanical Section, enclosing fifteen photographs

of Security Index subjects.

In response to your request, five copies of each photograph,

size three inches by four inches, have been prepared and are being

sent with this letter, together with the originals, here they pertain to

your subjects. Where the photographs pertain to subjects in other

offices, as outlined in referred letter, the appropriate number of

copies of same are forwarded under separate letters to those offices.

\[\text{209}\]  
\[\text{to}\]  
\[\text{39-5}\]
Office Memorandum

TO: Director, FBI
FROM: SAC, New York
SUBJECT: SECURITY INDEX

DATE: June 15, 1950

SECURITY MATTER – C

Rebute May 28, 1950 and New York let May 5, 1950, which was captioned "SECURITY INDEX – VITAL FACILITIES."

The mentioned in referenced New York letter is

The subject resides at 123 East 45th Street, Brooklyn, New York and is employed as a chemist with 

Laboratories, Incorporated, 4600 Bergen Avenue, Newark, New Jersey.

Rebute May 28, 1950

JF/NTM
100-57609

 speculate 7-3-50

34-10

10-35 9086-21-10

210

6-7-C

210 charged
Mr. Deputy Attorney General

SECURITY INDEX LIST

There is attached hereto a current list of individuals appearing on the Security Index identified by name and date of birth.

It is requested that this list be given utmost security.

Attachment

[Handwritten note: review for possible]

[Handwritten note: recorded - 34]
SAC, New York

July 10, 1950

Director, FBI

SECURITY INDEX
INTERNAL SECURITY - C

During the latter part of 1948 and the early part of 1949 letters were directed to your office in all cases on Security Index subjects in which reports had not been submitted for over a year requesting that those cases be brought up to date.

It is noted that you have been giving those cases attention, however a considerable number of them have not been handled as yet.

The Bureau desires to be advised at this time as to the status of this project in your office and the length of time estimated to complete it.

In view of the international situation this matter should be given prompt attention.

In addition to handling the above above-referred-to cases, it is presumed that you are taking appropriate action to see that you have current addresses and places of employment of all subjects in your Security Index.
Office Memorandum • UNITED STATES GOVERNMENT

TO: 
FROM: SECURITY INDEX STATISTICS

DATE: June 28, 1950

SUBJECT: SECURITY INDEX STATISTICS

The Security Index according to the Statistical Section records as of June 15 contain a total of 11,930 individuals. An analysis of this figure reflects the following:

Sex:
- Male: 8,753
- Female: 3,177
- Total: 11,930

Nationalistic Tendency or Organizational Affiliation:
- Communist Party, USA: 11,491
- Socialist Workers Party: 308
- Independent Socialist League: 45
- Nationalist Party of Puerto Rico: 77
- Independent Labor League: 2
- Revolutionary Workers League: 1
- Proletarian Party of America: 6
- Total: 11,930

Citizenship Status:
- Native Born: 9,258
- Naturalized: 2,351
- Alien: 296
- Unknown (Investigation Continuing): 55
- Total: 11,930

Of the above, 3,628 have been tabbed for priority apprehension in the event of an emergency under the Detcom program. The priority detention group consists of top functionaries, key figures, Comsab subjects and other individuals who should be given priority apprehension for some particular reason.

1,361 have been tabbed under the Comsab program as possessing the best potential to be Communist saboteurs. 1,587 have been identified as key figures of which 70 have been identified as top functionaries.

In addition to the 11,930 cards maintained by the Statistical Section, the Security Index Desk itself maintains 168 cards which are cards on espionage subjects, U. S. Government employees, Foreign Government employees, United Nations employees, Atomic Energy Commission employees, and prominent persons. This represents therefore a grand total of 12,108 Security Index cards presently maintained.
Office Memorandum - UNITED STATES GOVERNMENT

TO: 
FROM: 
DATE: July 7, 1950

SUBJECT: SECURITY INDEX - GENERAL

In view of the current tense international situation, it is believed desirable that our various field offices again be alerted to insure that they are including all individuals who are potentially dangerous to the internal security of this country in the Security Index. There is no change in policy in the attached SAC letter, but we are merely reiterating instructions previously sent to the field.

ACTION

It is recommended that the attached SAC letter be sent to the field.
(1) SECURITY INDEX — In view of the present international situation, I again wish to call your attention to the importance of including in the Security Index the names of all individuals who might be potentially dangerous to the internal security of this country. It is realized that in the past certain criteria were set up to determine whether a particular individual should be included in the Index. In view of recent international developments, however, you should be constantly alert with respect to the individuals who are, in spite of the Korean situation, supporting the Communist cause and are active in it today. The information which your office is currently receiving from your informants regarding the activities of various individuals should be carefully analyzed to determine whether such individuals are potentially dangerous. I cannot emphasize too strongly that the responsibility for the inclusion of all such individuals in the Security Index rests with the respective offices.

In this same connection, the Bureau desires that subjects of espionage investigations be included in the Security Index in accordance with instructions contained in SAC Letter #97, dated October 19, 1949, where in your opinion such subjects remaining at liberty would constitute potential danger to the internal security of our country. It should be borne in mind that even though it is not possible to develop a punishable espionage case, investigation of the individual may still clearly reveal his potential dangerousness which would warrant the inclusion of his name in the Index.

In following the activities of the various individuals under investigation, you should also be constantly alert for any information which might indicate that Communists and members of other subversive groups may be violating Federal statutes over which the Bureau has investigative jurisdiction. This would include such violations as espionage, sabotage and sedition.

This matter must be given your personal attention.

Very truly yours,

John Edgar Hoover

Director
MEMO FOR MR.

(A) SECURITY INDEX AND RELATED MATTERS --

Preparation of Security Index Cards

Very soon it will no longer be necessary for the field to prepare the 5 x 8 Security Index cards. The Bureau will in the future furnish those prepared cards to the field. By SAC Letter 97, Series 1948, you were advised that the Bureau had set up the Security Index on IBM tabulating cards at the Seat of Government. This system is in the process of expansion and as a result the Bureau will prepare the cards. It is expected that this system will be in operation within the next few weeks, however, until you actually receive the cards from the Bureau attached to the copy of Form FD-122 you will continue to prepare your own. This practice will at first be instituted with recommendations for new Security Index cards, later for changes to existing cards, and eventually it is anticipated that all existing cards in the field will be replaced by the cards made at the Bureau. This change in procedure is both beneficial and necessary because of the increasing number of individuals in the Index, the increasing activities of the Index as to changes and the greater demands placed upon the Security Index. The sheer volume of detail in handling the Index requires greater streamlined operations.

The cards as prepared by the Bureau will be done strictly by mechanical means and an alphabetical and geographical card for each individual will be furnished by the Bureau. The cards will be completely typed and no additional
work need be done to the cards before filing by the office except to add the field division file number and the photograph and description on the reverse side of the geographical card. No changes should ever be made on the face of the Security Index card without specific instructions from the Bureau.

**Layout of the Security Index Card**

<table>
<thead>
<tr>
<th>ELMER G. ENGELHARDT</th>
<th>ALFRED OSWALD</th>
<th>NA</th>
<th>COM</th>
<th>DC</th>
<th>GS</th>
<th>EF</th>
<th>ESF</th>
<th>SAEF</th>
</tr>
</thead>
<tbody>
<tr>
<td>OSIE EMMERLING, AL SMITH, OSSIE HINNOR, MR. HINNOR</td>
<td>AL THE HUNINGER, AL RING, LEFTY AL</td>
<td>ALFRED OSWALD HENDER, PETE SMITH</td>
<td>ALFRED OSWALD HERNANDEZ</td>
<td>AF 11</td>
<td>AF 12</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

SELL STERN, UNITED ELECTRONIC AVIATION PRECISION

INSTRUMENT WORKERS OF AMERICA, BENDIX WESTINGHOUSE AVIATION ELECTRONIC APPLIANCE DIVISION, SAN FRANCISCO, CALIFORNIA

APARTMENT 240, C-O MAXIE EMMERLINGER, 27031 SOUTH BELVIDERE AND SUNSHINE WAY BOULEVARD, SAN FRANCISCO 4, CALIFORNIA

12345 000

Line 1 will contain the full name and the codes for citizenship; organizational affiliation or nationalistic tendency; U.S. or foreign; Conbat tagging, if any; Conbat tagging, if any. The primary code will be the country of birth and place of birth. The balance of the top half of the card will be devoted to aliases, if any. Following the aliases on a line by itself will be the vital facilities code, if any. Directly under this will follow the occupation, employment address, and residence address. In the lower right a number will appear which has no bearing on the substantive information appearing on the card. It is merely the statistical Section serial number. It should never be referred to in any manner.

1-25-50

SAC LETTER No. 48

Series 1950
In order to effect an economy of space on the card and arrive at uniform specification of the data for tabulating purposes the following self-suggestive abbreviations will be used.

**Citizenship**
- MB: Native Born
- NA: Naturalized
- AL: Alien

If unknown the space will be left blank.

**Organizational Affiliation or Nationalistic Tendency**
- COM: Communist Party, USA
- ISEL: Independent Socialist League
- SMP: Socialist Workers Party
- EML: Revolutionary Workers League
- NFR: Nationalist Party of Puerto Rico
- ILL: Independent Labor League
- ULF: United Labor Party
- PPA: Proletarian Party of America
- RUS: Russian
- BUL: Bulgarian
- HUN: Hungarian
- CS: Czechoslovakian
- YUG: Yugoslav

Other countries or designations may be added as are necessary.

**Priority Detention In the Event of an Emergency**
- DC: Detcom

**Potential Communist Saboteurs**
- CS: Comab

**Key Figure and Top Functionary Designation**
- EF, TF: Key Figure, Top Functionary

**Special Section Cards**
- UNE: United Nations employees
- FGE: Foreign Government employees
- GOW: United States Government employees
- AEP: Atomic Energy Program employees
- PRO: Prominent Person
- ESP: Espionage subjects
Office of Origin

The office of origin will be indicated by a four letter code word using wherever possible the first four letters of the name of the city.

Race

W = White or Caucasian
N = Negroid
O = All others including such as American Indians, Orientals, etc.

Sex

F = Female
M = Male

Vital Facilities

The code for the vital facilities and the list of the vital facilities has previously been furnished to you by letter dated April 6, 1950, and the instructions relating to implementing this program to the Security Index were furnished to you by letter dated April 17, 1950.

Forms and Procedures For Use With Security Index

There are currently in use two forms for the Security Index: Form FD-122 is used to recommend a new Security Index card or to make changes in an existing card and form FD-122 is used to change office of origin and transfer existing Security Index Cards. These forms and these procedures will continue to be used and followed. However, whenever these forms are used it will be absolutely necessary that an original and a thin white be forwarded to the Bureau. The thin white, appropriately stamped, will be used as the cover communication forwarding new or corrected Security Index Cards to the field. They are, of course, to be filed in the main case file. In connection with form FD-122, it is noted that difficulty has been experienced in indicating organizational affiliation or nationalism tendency in some cases. Line 6 on the form sets forth 3 common options as to organizational affiliation: either Communist, Socialist Workers Party or Independent Socialist League. Line 7 is captioned "Miscellaneous (Specify)." This line is intended for use if one of the 3 options on line 6 is not applicable. In some cases, it is not possible to show any organizational affiliation, if in some cases it is not possible to show any organizational affiliation, organizational activities or organizational sympathies, it is permissible and proper on this line to show in lieu thereof the nationalist tendency, for example, Russian, Bulgarian, Chinese, etc. This may well, of course, occur in cases such as espionage, intelligence investigations of Foreign Government employees and the like where it is impossible to show any affiliation, activities or sympathies with the Communist Party. Since this information is codified for tabulation purposes, long descriptive statements concerning the subject's activities are not desired.
In connection with the change of office of origin of Security Index Cards a caveat is in order. In the case where an auxiliary office is requested to verify the presence of the subject within its territory preparatory to changing office of origin and it is found that the individual is employed in a vital facility, the old office of origin should be advised in the return communication that the new place-of-employment of the subject is on the vital facility list and the vital facility code number of that place of employment. The old office of origin can and must, therefore, show that code number in conjunction with the employment on the appropriate space of form FD-426 when the office of origin is changed.

Names and Aliases on Security Index Cards and in Security Reports

A recent review of security reports and Security Index cards at the Seat of Government has reflected a widespread confusion as to what is necessary and desirable in the title of security reports and the names and aliases on Security Index cards. Two general errors have been found, (1) attempting to "create" aliases by making breakdowns of the full name of the subject and, (2) carrying, as the main name, a married woman under her husband's name. The basic Bureau rule is that the full and correct name as well as all aliases should be set forth in the title of security cases in accordance with the Handbook Part I, Section 4 b, page 31. Therefore, under (1) above if a subject's full name was that full name should be set forth and the breakdowns of the name should not be shown as aliases, e.g., as these are all contained in the full and complete name. They are, therefore, not aliases. In the same vein it has been noted that obvious misspellings of the subject's name and phonetic spellings of the name as obtained from confidential informants have been set forth as aliases. This is also undesirable. Of course, variations in spelling of a name as used by the subject himself should be shown as should nicknames and true aliases. In connection with the rule that aliases need not be set forth in titles of reports after they have once appeared therein except as in accord with the cited handbook section there may be circumstances where for purposes of ready identification and clarity in communications that the full and correct name be followed in the title by the common alias. The Bureau has in mind such cases as where the individual has not had his or her name changed by legal process from the full and correct name to the totally different one which the individual uses daily and is known by generally. In such instances it is permissible and desirable to carry in the title of reports and communications the full and correct name followed by the name commonly used. This practice should not be adopted promiscuously, however, and never in a case where the commonly used name is merely a variation or breakdown of the full and correct name.

In connection with married women, the Bureau also desires that their full and correct name be set forth, and as aliases the full maiden name and the husband's name, for example, Mary Jane Doe, not Mary Jane Roe, Mrs. John Henry Doe. For each and every marriage that the woman subject has contracted at least two aliases will be developed. Again any true aliases and nicknames should be
included. The practice of using as the main name on married women the name of
her husband is objectionable for two reasons: (1) in the eyes of the law Mrs.
John Henry Doe is not any one specific individual and (2) it has caused consider-
able confusion in the past in reporting information and definitely identifying
information with a specific individual.

It is not desired that any project be instituted to correct or change
titles of all your Security Index cards and cases at the present time. However,
the next time each case comes up for attention for address checks, reporting, or
other reasons, the title must be thoroughly analyzed and if action is necessary
to complete or change the name or delete names that are not in fact aliases, it
should be done at that time.

It is emphasized that this whole discussion of titles relates solely
to titles in security reports on individuals and to titles on Security Index
cards. It in no manner affects or relates to the general indexing procedures of
your office or of the Bureau.

This review of the security cards has also revealed that many cards
are incomplete in diverse items of information. This is especially true of such
items of information as date of birth, place of birth, citizenship status,
employment and employment address. Again no project is desired at this time to
bring all these data up to date but when each individual case comes up for
attention the Security Index card should be reviewed to determine that the Bureau
has been advised of all available and necessary data for the completion of the
card and if this has not been done an appropriate form FD-122 should be executed.

The Security Index is the very heart of the Internal Security Program.
I again wish to reiterate the need and the importance of maintaining the Security
Index in an up-to-date and current status at all times. The data appearing on
the card must be factually correct and every effort should be made to conform
with the standard procedures in the handling of this program. The index, of
course, must be in such a condition that it can be put to use immediately in the
event of an emergency.

It is desired that these matters relating to the Security Index and
security cases be brought to the attention of Agents working on these activities
and that these instructions be thoroughly understood by them. You will be held
personally responsible to ascertain that this is done.
Office Memorandum - UNITED STATES GOVERNMENT

TO: Director, FBI
FROM: SAC, New York

SUBJECT: Security Index - Internal Security - C

Rebola dated July 10, 1950.

With regard to the letters which were directed to this office in cases on Security Index subjects, this is to advise that as of July 21, 1950, there were 383 cases pending in the New York Office on this project.

The Bureau will recall that formerly it was the policy of this office to place emphasis on those investigations where the individuals under investigation were not the subjects of Security Index Cards in order that it might be determined whether they warranted reissuing Security Index Cards. Due to the tremendous volume of cases in this category, a great majority of the cases on Security Index subjects reopened during the latter part of 1948 and the early part of 1949 necessarily remained in an unassigned status until November. At that time a policy was adopted which would give priority to these cases. At the present time there are no unassigned cases in this category.

Instructions have been issued to the agents to give all of them investigative attention at the earliest possible date and to submit reports reflecting the current activities of the subjects. It is estimated that the project will be completed within the next three or four months.

The Bureau is further advised that the New York Office has taken appropriate action to see that addresses and places of employment are current on all subjects in the Security Index. Within the past four weeks, approximately 2,100 of these subjects have been verified and it is anticipated that those remaining will be verified within the near future.
Office Memorandum • UNITED STATES GOVERNMENT

TO: The Director, Federal Bureau of Investigation
FROM: The Attorney General

DATE: July 25, 1950

SUBJECT: Security Index List

CONFIDENTIAL

I would appreciate receiving any geographical or other analyses which have been prepared with respect to this index. I would also like to be informed as to the standards which were used to qualify an individual for inclusion in this list.
July 27, 1950

CONFIDENTIAL

The Attorney General

Director, FBI

SECURITY INDEX LIST

Reference is made to your confidential memorandum of July 25, 1950, explaining as above, requesting geographical and other analyses which have been prepared with respect to the Security Index.

Please refer to my memorandum of July 6, 1950, to under instant action which transmitted a current list of individuals working on the Security Index. That list is composed of 11,000 individuals. Attached hereto is an analysis of this figure reflecting the geographical location of our three divisions.

Also attached hereto is an analysis of the Security Index list with regard to sex, nationalistic tendency or organizational affiliation, and citizenship status of the persons included in the list.

In your memorandum of reference you inquired as to the standards used to qualify an individual for inclusion in the Security Index. On September 10, 1949, I submitted a personal and confidential memorandum explaining "Security Index" which set forth the standards upon which individuals are included in the Security Index. These standards are still in effect with the modifications as explained in the following paragraph.

With the advent of the current international situation brought about by the recent developments in Europe, the Communist Party and related groups have definitely and positively taken a stand against the policy of the United States. There can be no doubt that individuals who continue to be active members of these groups at this time have cast themselves on the side of the Soviet Union. We are, therefore, in addition to the standards set forth in my memorandum of September 16, 1949, considering persons for inclusion in the Security Index who are present, active, participating members of the Communist Party or related groups or who actively oppose the line of these groups, regardless of the individual's leadership in the Party, present employment or past activities.
<table>
<thead>
<tr>
<th>City</th>
<th>Index</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albany</td>
<td>144</td>
</tr>
<tr>
<td>Albuquerque</td>
<td>35</td>
</tr>
<tr>
<td>Anchorage</td>
<td>5</td>
</tr>
<tr>
<td>Atlanta</td>
<td>4</td>
</tr>
<tr>
<td>Baltimore</td>
<td>249</td>
</tr>
<tr>
<td>Birmingham</td>
<td>112</td>
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<tr>
<td>Boston</td>
<td>722</td>
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<td>Buffalo</td>
<td>290</td>
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<tr>
<td>Burlington</td>
<td>70</td>
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<tr>
<td>Charlotte</td>
<td>30</td>
</tr>
<tr>
<td>Chicago</td>
<td>720</td>
</tr>
<tr>
<td>Cincinnati</td>
<td>149</td>
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<tr>
<td>Cleveland</td>
<td>314</td>
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<tr>
<td>Dallas</td>
<td>26</td>
</tr>
<tr>
<td>Denver</td>
<td>89</td>
</tr>
<tr>
<td>Detroit</td>
<td>502</td>
</tr>
<tr>
<td>El Paso</td>
<td>5</td>
</tr>
<tr>
<td>Honolulu</td>
<td>97</td>
</tr>
<tr>
<td>Houston</td>
<td>51</td>
</tr>
<tr>
<td>Indianapolis</td>
<td>180</td>
</tr>
<tr>
<td>Kansas City</td>
<td>18</td>
</tr>
<tr>
<td>Knoxville</td>
<td>9</td>
</tr>
<tr>
<td>Little Rock</td>
<td>6</td>
</tr>
<tr>
<td>Los Angeles</td>
<td>1,557</td>
</tr>
<tr>
<td>Louisville</td>
<td>5</td>
</tr>
<tr>
<td>Memphis</td>
<td>13</td>
</tr>
<tr>
<td>Miami</td>
<td>65</td>
</tr>
<tr>
<td>Milwaukee</td>
<td>133</td>
</tr>
<tr>
<td>Minneapolis</td>
<td>245</td>
</tr>
<tr>
<td>New Orleans</td>
<td>2</td>
</tr>
<tr>
<td>Newark</td>
<td>523</td>
</tr>
<tr>
<td>New Haven</td>
<td>219</td>
</tr>
<tr>
<td>New York</td>
<td>2,614</td>
</tr>
<tr>
<td>Norfolk</td>
<td>7</td>
</tr>
<tr>
<td>Oklahoma City</td>
<td>42</td>
</tr>
<tr>
<td>Omaha</td>
<td>21</td>
</tr>
<tr>
<td>Philadelphia</td>
<td>629</td>
</tr>
<tr>
<td>Phoenix</td>
<td>49</td>
</tr>
<tr>
<td>Pittsburgh</td>
<td>176</td>
</tr>
<tr>
<td>Portland</td>
<td>84</td>
</tr>
<tr>
<td>Richmond</td>
<td>11</td>
</tr>
<tr>
<td>St. Louis</td>
<td>151</td>
</tr>
<tr>
<td>Salt Lake City</td>
<td>99</td>
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<td>San Antonio</td>
<td>7</td>
</tr>
<tr>
<td>San Diego</td>
<td>62</td>
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<tr>
<td>San Francisco</td>
<td>1,150</td>
</tr>
<tr>
<td>San Juan</td>
<td>111</td>
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<tr>
<td>Savannah</td>
<td>1</td>
</tr>
<tr>
<td>Seattle</td>
<td>983</td>
</tr>
<tr>
<td>Springfield</td>
<td>75</td>
</tr>
<tr>
<td>Washington, D.C.</td>
<td>256</td>
</tr>
</tbody>
</table>

Total: 11,930
## SECURITY INDEX LIST

### Sex

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Male</td>
<td>8,753</td>
</tr>
<tr>
<td>Female</td>
<td>3,177</td>
</tr>
<tr>
<td>total</td>
<td>11,930</td>
</tr>
</tbody>
</table>

### Nationalistic tendency or Professional affiliation

<table>
<thead>
<tr>
<th>Organization</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communist party, etc.</td>
<td>11,671</td>
</tr>
<tr>
<td>Socialist Labor Party</td>
<td>308</td>
</tr>
<tr>
<td>Independent Socialist League</td>
<td>45</td>
</tr>
<tr>
<td>Nationalist Party of Puerto Rico</td>
<td>77</td>
</tr>
<tr>
<td>Independent Labor League</td>
<td>2</td>
</tr>
<tr>
<td>Revolutionary Labor League</td>
<td>1</td>
</tr>
<tr>
<td>Proletarian Party of America</td>
<td>6</td>
</tr>
<tr>
<td>Total</td>
<td>11,930</td>
</tr>
</tbody>
</table>

### Citizeship Status

<table>
<thead>
<tr>
<th>Status</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Native Born</td>
<td>9,258</td>
</tr>
<tr>
<td>Naturalized</td>
<td>2,231</td>
</tr>
<tr>
<td>Alien</td>
<td>296</td>
</tr>
<tr>
<td>Unknown (Investigation Continuing)</td>
<td>95</td>
</tr>
<tr>
<td>Total</td>
<td>11,930</td>
</tr>
</tbody>
</table>
Office Memorandum - UNITED STATES GOVERNMENT

TO: 
FROM: 
DATE: July 7, 1950

SUBJECT: SECURITY INDEX - C + N E K A T-

PURPOSE

To advise of the status as of today of the conversion project of the Security Index to the IBM and to recommend the issuance of an SAC Letter which will cover the operation of the new system in so far as the field is concerned.

BACKGROUND

As of this date the punching operations are just short of one hundred per cent complete. The balance of the punching operations consists primarily of picking up loose ends and making necessary corrections. The checking operation is approximately fifty per cent completed and it is anticipated as the punching operations are fully completed that the employees will be placed primarily on checking operations which should bring this phase of the changeover up to date at a very rapid rate.

In view of the fact that the new system will very shortly go into operation, the field should, of course, be advised as to the system and the few changes which will be necessary on their part. It should, of course, also be advised as to the layout of the card in order that there will be no confusion and certain consistent errors which appeared on a review of the Index during this changeover should be called to their attention in order to effect the appropriate corrections. Accordingly there is attached hereto a proposed SAC Letter calling to the field’s attention the above enumerated items.

RECOMMENDATION

That the attached SAC Letter be sent to the field.
Office Memorandum

TO: DIRECTOR, FBI

FROM: SAC, PHILADELPHIA

DATE: August 2, 1950

SUBJECT: SECURITY INDEX
AND RELATED MATTERS

Reference is made to SAC Letter No. 48, Series 1950, dated July 25, 1950.

The last paragraph of page one and the first paragraph of page two states, with reference to Security Index cards to be furnished by the Bureau:

"The cards will be completely typed, and no additional work need be done to the cards before filing by the office, except to add the field division file number and the photograph and description on the reverse side of the geographical card. No changes should ever be made on the face of the Security Index card without specific instructions from the Bureau."

The present practice in this Office is to make a numerical notation on the face of the alphabetical and the geographical Security Index cards indicating the appropriate geographical section in which an individual's geographical card is to be filed. This practice will be continued in the future unless advised to the contrary by the Bureau.

Page one of reference letter indicates that at a later date, a system will be put into operation by the Bureau whereby when changes occur in existing cards, the Bureau will furnish changed cards to the field. Information is obtained in the field necessitating the submission of Form FD-122 indicating changes in existing cards. It is not clear whether in such instances the field is to make the appropriate change on cards maintained by the field at the time FD-122 is submitted, pending the receipt of new cards from the Bureau, or whether the existing cards are to be retained unchanged until such time as corrected cards are furnished by the Bureau. Bureau advice is requested.

Page four of reference letter indicates that Form FD-128 will continue to be used when a Security Index subject moves from one territory to another, and that a thin white will be used by the Bureau as the cover communication forwarding the new or corrected Security Index cards to the field. Bureau advice is requested as to what disposition is to be made in the interim of Security Index cards maintained by the office covering the territory from which the individual moves.
SAC, Philadelphia

September 15, 1950

Director, FBI

SECURITY INDEX
ALL RELATED MATTERS

Bureau August 2, 1950.

The Bureau has no objection to the practice now followed by
your office of making a numerical notation on the face of your Security
Index cards indicating the geographical section in which an individual's
card is to be filed.

When information is obtained necessitating the submission of
form FD-123 indicating changes in existing Index cards, you should con-
tinue making informal notations on the cards maintained by your office
in order that your Security Index cards will be up to date pending the
receipt of new cards from the Bureau.

In regard to your request to be advised as to what disposition
is to be made of the Security Index cards by the old office of origin
pending the preparation of new Security Index cards by the Bureau for
the new office of origin, you are advised that you should continue to
forward the Security Index cards maintained on an individual to the new
office of origin as enclosures with form FD-128 as in the past.
Subject: SUBVERSIVE AND DISAFFECTIONED PERSONNEL
(CIVILIAN EMPLOYEES)

Reference is made to your list of subversive and disaffected personnel (civilian employees). Please be advised that the following individuals maintained on your list are scheduled for apprehension by this Bureau in the event of hostilities:

Date: July 24, 1950

To: Director of Naval Intelligence
   Department of the Navy
   The Pentagon
   Washington 25, D.C.

From: John Edgar Hoover, Director - Federal Bureau of Investigation

Date: 1/15/50

VIA LINDON
SAC, Norfolk

Director, FBI

INTERNAL SECURITY - C

August 16, 1950

Memorandum August 2, 1950.

The Bureau has no objection to your office including the
current license number and description of automobiles owned and
operated by Security Index subjects on the Security Index card.
This information should, of course, be included as descriptive data
concerning the subject. You are cautioned, however, to keep this
information current in order that it may be of practical value to
you in the event the apprehension of Security Index subjects becomes
imminent.
Office Memorandum - UNITED STATES GOVERNMENT

TO: DIRECTOR, FBI
FROM: SAC, NEW HAVEN

DATE: 7-28-50

SUBJECT: RECOMMENDATIONS FOR SECURITY INDEX SUBJECTS

Reference is made to SAC Letter #48, dated 7-25-50, Series 1950, paragraph B entitled, "Security Investigations - Individuals". In view of the redirection of Communist investigations as set forth in this SAC letter, and the additional bases used for recommending Security Index subjects, these are being transmitted herewith Forms FD-122 recommending Security Index cards for the following individuals in which case recommendations have been previously made by this office, but not approved by the Bureau.
Office Memorandum - UNITED STATES GOVERNMENT

TO: Director, FBI

FROM: SAC, Albany

SUBJECT: SECURITY INDEX


Enclosed herewith are recommendations to place the following individuals on the Security Index:

The matter of keeping the Security Index of this Office up to date and complete is receiving my personal attention, and I have instructed all agents of this Office to constantly bear in mind the need for evaluating subjects of security cases, with a view to placing them on the Security Index.
Office Memorandum - UNITED STATES GOVERNMENT

TO: THE DIRECTOR
FROM: THE EXECUTIVES' CONFERENCE
DATE: July 26, 1950

SUBJECT: LOYALTY OF GOVERNMENT EMPLOYEES - SECURITY INDEX PROGRAM

The Executives' Conference, consisting of Messrs., on July 24, 1950, considered the attached proposed SAC Letter, advising the field of the proper method of disseminating investigative reports bearing dual character, "Loyalty of Government Employees; Security Matter - C." The Executives' Conference recommended that the letter be disseminated to the field. In the event you approve, it will be distributed.

Respectfully,
For the Director
Reference is made to SAC Letter No. 97, Series 1949, dated October, 1949, wherein is set forth that where a subject under investigation under the Loyalty Program is also the subject of a Security Index Card, it is desired that a dual character be used in reports, and that such reports be written according to the standards prevailing for Loyalty reports.

In those cases where the subject is employed in a Vital Facility, a Security Matter report, when prepared, is then disseminated to the appropriate agencies of the Armed Services.

The Bureau is requested to advise whether in those cases which carries the dual character, "LOYALTY OF GOVERNMENT EMPLOYEES, and SECURITY MATTER - C", these reports should likewise be furnished to the appropriate agencies of the Armed Forces.
SAC, Cleveland
July 5, 1950

Director, FBI

LOYALTY OF GOVERNMENT EMPLOYEES;
SECURITY LETTER C

Ref: June 21, 1950, referring to SAC Letter #97, Series 1949, dated October, 1949, and requesting bureau advice as to whether reports prepared in accordance with this SAC Letter bearing the dual character "Loyalty of Government Employees; Security Letter C" should be furnished to appropriate agencies of the Armed Services where the individual involved is employed in a Vital Facility.

Reports bearing the dual character "Loyalty of Government Employees; Security Letter C" are, of course, prepared only on those individuals who have been subjects of investigation under the Loyalty Program and who are subjects of Security Index Cards. In any event, the investigation under the Loyalty Program will have been completed. The dual character will appear only on those reports submitted on Security Index subjects subsequent to the completion of the loyalty investigation concerning them. Such reports are, therefore, in the nature of reports on Security Index subjects and do not comprise an actual report in the loyalty investigation itself, but are referred to the Loyalty Section of the Bureau for appropriate attention in the event the individual involved is still in the government service.

Section 694 of the Manual of Instructions, of course, sets forth instructions that field offices should not designate copies of loyalty reports as such for local representatives of ONI, ISA, or OS. It is pointed out that should offices receive requests from a local representative of ONI, ISA, or OS for copies of loyalty reports, the requesting representative should be advised that loyalty investigations are supervised and correlated at Bureau headquarters and for this reason it would be more desirable for the local representative of the Intelligence Agency to direct his request to his Washington headquarters for appropriate referral to the Bureau.

Since reports bearing a dual character of "Loyalty of Government Employees; Security Letter C" prepared in accordance with SAC Letter #97, are not actually a part of the loyalty investigation itself, it will be permissible for your office to disseminate copies to appropriate agencies of the Armed Services where the subject is employed in a Vital Facility in the same manner that you would disseminate a report bearing the single letter Security Letter C. If, as a result of dissemination of reports of this nature, the receiving agencies should note the character Loyalty of Government Employees and make a request of your office for copies of the reports reflecting the actual loyalty investigation of the individual involved, you should abide by the instructions set forth in Section 694 of the Manual of Instructions, as set forth above, and tactfully advise the proper representative of the Intelligence Agency making such requests to direct his
Requests to his Washington headquarters for appropriate referral to the Bureau. This policy is felt to be desirable, since loyalty investigations are supervised and correlated by the Bureau and since the bureau, as office of origin in loyalty cases, maintains the complete file reflecting copies of all reports prepared in the loyalty investigations which have been disseminated to the Civil Service Commission under the Loyalty Program.
Office Memorandum

TO: THE DIRECTOR
FROM: THE EXECUTIVES' CONFERENCE
DATE: July 18, 1950
SUBJECT: SECURITY INDEX - GENERAL

On July 18, 1950, in view of the fact that the conversion of the Security Index to the ISN has been completed and the new system will very shortly go into operation, the attached SAC Letter was prepared, advising the field of the procedure to be followed and at the same time to point out certain errors which have been committed by the field in handling the Security Index.

The Executives' Conference, consisting of Messrs. [redacted], recommended that the letter be approved and sent out to the field.

In the event you approve, the letter will be disseminated.

Respectfully,

For the Conference
UNRECORDED 7-21-50

July 21, 1950

THE DIRECTOR

While talking to on other matters on the evening of July 20, he advised me that the attorney general had instructed him to set up a staff of attorneys in the Department to review the files on all of the approximately 12,000 individuals on the Bureau's Security Index list. He stated that the attorney general felt that if it became necessary to make arrests in an emergency that he should be in a position to say that he had had each case reviewed prior to the arrest.

I advised ... that I hoped if something like this was done that the Department would not set up a foolish system like had set up prior to the last war of maintaining classifications of dangerousness. He stated he was aware of the unworkability of that system and that it was not intended to do anything of this kind; that the reports would be merely reviewed for the purpose of determining whether there was ample justification to maintain them on the list.

He stated that knowing that the Bureau had already thoroughly investigated and evaluated each individual before his name was added to the list, that he anticipated that there would be practically no problem in the Department; that he was, however, going to assign six attorneys to this job; that he would submit the names of the six attorneys from the Department to the Bureau for a check before they are put on this task.

Director's Notation: "I shudder to think what this is going to be. Probably none of the Lawyer's Guild crowd in Dept. will make the review. Let me know the names of the Attys." H.
Office Memorandum - United States Government

TO:
FROM:

DATE: July 28, 1950

SUBJECT:

In a memorandum dated July 21, 1950, to the Director, the Department was going to name six attorneys from the Bureau's security index list. The Director wrote the following notation on the memorandum:

"I shudder to think what this is going to be. Probably some of the Lawyers' Guild crowd in Dept. will make the review. Let me know the names of the attorneys. H."

Attached hereto are memoranda summarizing information in Bureau files concerning [redacted] and the two attorneys in the Department who have been named to date to handle this project.
The Attorney General

August 28, 1950

Director, FBI

CONFIDENTIAL

SECURITY INDEX CHART


There is enclosed as of possible further interest a chart setting forth the distribution of these 11, 300 individuals considered most dangerous to the internal security of the United States. You will observe that this chart shows the geographical location of these persons according to FBI Field Divisions as well as data relating to their organizational affiliation, citizenship status, and sex.

Copies of this chart have been furnished to Admiral Spruance, Special Consultant to the President; Admiral Denison, Naval Aide to the President; Secretary of the National Security Council; Mr. John of the National Security Resources Board; Secretary of Defense; and the Intelligence Branches of the Armed Forces.
Office Memorandum • UNITED STATES GOVERNMENT

TO
FROM

DATE: 10-25-51

SUBJECT: SECURITY INDEX CARD STATISTICS

There is attached hereto a table showing by Field Office the total number of Security Index cards in our files. This table indicates the nationalistic tendency, the dangerousness classification, sex, race, citizenship status, and others on one of the "special" lists.

These statistics are based on Statistical Section records as of October 17, 1951.
**KEY**

The first four letters of the field office are used in all cases except St. Louis, which is coded STLO.

### NATIONALISTIC TENDENCY OR ORGANIZATIONAL AFFILIATION

<table>
<thead>
<tr>
<th>Code</th>
<th>Organization / Party</th>
</tr>
</thead>
<tbody>
<tr>
<td>COM</td>
<td>Communist Party, USA</td>
</tr>
<tr>
<td>BUL</td>
<td>Bulgarian</td>
</tr>
<tr>
<td>ISL</td>
<td>Independent Socialist League</td>
</tr>
<tr>
<td>NFR</td>
<td>Nationalist Party of Puerto Rico</td>
</tr>
<tr>
<td>PPA</td>
<td>Proletarian Party of America</td>
</tr>
<tr>
<td>RVL</td>
<td>Revolutionary Workers League</td>
</tr>
<tr>
<td>RUS</td>
<td>Russian</td>
</tr>
<tr>
<td>POL</td>
<td>Polish</td>
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<tr>
<td>SWP</td>
<td>Socialist Workers Party</td>
</tr>
<tr>
<td>YUG</td>
<td>Yugoslavian</td>
</tr>
<tr>
<td>UPR</td>
<td>Union of the people for the establishment of the Republic of Puerto Rico</td>
</tr>
<tr>
<td>ULP</td>
<td>United Labor Party</td>
</tr>
<tr>
<td>HUN</td>
<td>Hungarian</td>
</tr>
<tr>
<td>MIS</td>
<td>Miscellaneous (any Nationalistic Tendency or Organizational Affiliation not listed)</td>
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### DANGEROUSNESS CLASSIFICATION

<table>
<thead>
<tr>
<th>Code</th>
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<tbody>
<tr>
<td>DC</td>
<td>Priority Detention, in the event of an Emergency (DetCom)</td>
</tr>
<tr>
<td>CS</td>
<td>Potential Communist Saboteurs (ComSab)</td>
</tr>
<tr>
<td>KP</td>
<td>Key Figures</td>
</tr>
<tr>
<td>TF</td>
<td>Top Functionary</td>
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### CITIZENSHIP STATUS

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<thead>
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<tr>
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<td>NA</td>
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<tr>
<td>AL</td>
<td>Alien</td>
</tr>
<tr>
<td>UN</td>
<td>Unknown</td>
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### SPECIAL SECTION

<table>
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<tr>
<td>AEP</td>
<td>Atomic Energy Program employees</td>
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<tr>
<td>ESP</td>
<td>Espionage subjects</td>
</tr>
<tr>
<td>FGE</td>
<td>Foreign Government employees</td>
</tr>
<tr>
<td>GOV</td>
<td>United States Government employees</td>
</tr>
<tr>
<td>PRO</td>
<td>Prominent Person</td>
</tr>
<tr>
<td>UNE</td>
<td>United Nations employee</td>
</tr>
<tr>
<td>YUG</td>
<td>Pro-Tito</td>
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</table>
United States Department of Justice
Federal Bureau of Investigation
Washington, D.C.
August 4, 1950

SAC Letter No. 59
Series 1950

RE: SECURITY INVESTIGATION — INDIVIDUALS

In SAC Letter No. 49, Series 50, dated July 25, 1950, you were advised that in view of the critical international situation it was found necessary to broaden our standards to include all individuals who are present, active, participating members of the Communist Party or related groups or who actively espouse the line of these groups, regardless of the individual’s leadership in the Party, present employment or past activities.

Inasmuch as the Bureau may be called upon at any time to effect the apprehension of Security Index subjects, it is imperative that the names of all dangerous or potentially dangerous subjects be added to the Index as quickly as possible. To this end you must expedite these investigations in line with existing instructions and recommend the inclusion of an individual’s name in the Index as soon as your investigation discloses his dangerous or potentially dangerous character. The remaining investigation must then be completed as soon as possible.

We have a direct responsibility to protect the internal security of the nation and I want it clearly understood that you must have included in the Security Index within the immediate future the names of all individuals in your division who meet the present standards for such inclusion.

This matter must receive your continuous personal attention.

Very truly yours,

John Edgar Hoover

Director
Office Memorandum • UNITED STATES GOVERNMENT

TO:

FROM:

SUBJECT: SECURITY INDEX - GENERAL

PURPOSE: To inform you of the number of Security Index cards presently on file.

DETAILS: As of Friday, August 18, 1950, the Security Index contained a total of 12,288 cards. This is an increase of 106 since the last Security Index count made one week ago on Friday, August 11, 1950. Another count will be taken on Friday, August 25, 1950, and you will be advised of the results.
Director, FBI

CONFIDENTIAL

To: ANTICIPATED INCREASE IN SECURITY MATTER INVESTIGATIONS IN THE NEW YORK OFFICE

Dear Sir:

Reference is made to SAC Letter #43, Series 1950, dated July 11, 1950, Page 7, Paragraph 4, which pertains to the Security Index and which instructed that the previous criteria used to determine who should be investigated were to be broadened. Further reference is made to SAC Letter #13, Series 1950, dated July 25, 1950, which provides that present or alleged members of the Communist Party, the Socialist Workers Party and the Independent Socialist League are to be investigated with a view toward including them in the Security Index. This letter pointed out that the Bureau will now consider for the Security Index individuals who are present, active, participating members of the Communist Party or related groups or those who actively espouse the line of those groups.

In order that the effect of the foregoing instructions on the Security work of the New York Office may be seen, the following information is set forth.

It will be recalled that in April, 1948, the New York Office reviewed an approximate total of 119,000 closed and pending files in the classifications. From these about 25,000 mimeographed forms were prepared indicating the identities of those individuals who should be included in the Communist index. Of the 25,000 forms completed, 3,654 were determined to pertain to subjects who fell within the category of those who should be considered subjects of Security Index cards (these categories were set forth on Page 5 of SAC Letter #51, Series 1949). Active cases were opened on all of the 3,654 individuals mentioned above.

Of the approximately 1,700 Security Matter cases pending in this office on July 31, 1950, it is estimated that about 1,220 fall within the category outlined in the above-mentioned SAC Letter #51. Although this backlog is steadily being decreased, it is noted that many cases included in this 1,220 are new ones in this category which have come to the attention of this office since April, 1948 and which are not included in the 3,654 originally opened. It is believed that the subjects of these cases, being more potentially dangerous to the country, should be cleaned up before throwing emphasis on the new cases which are now being opened pursuant to the instructions contained in the aforementioned SAC Letter #43, dated.
Letter to Director, FBI

July 25, 1950. With the present manpower available, it is estimated that it will take ten months to clean up these cases since it is necessary to work them concurrently with leads on cases originating in other field divisions.

With regard to the new policy and instructions set forth in SAC Letter #15, the following figures are set forth in an attempt to estimate the potential Security Matter case openings in this office. At the present time there are approximately 13,000 Communist Index cards. Based on a previous survey made at the time the Communist Index was set up, it is estimated that 77% or roughly 33,000 of these cards are on different individuals, the remaining ones being alias cards. Included in this figure are cards on approximately 2,700 individuals who are already the subjects of Security Index cards. It is further estimated that since April, 1948, investigations have been conducted on between 1,400 and 1,500 individuals on whom no Security Index card was recommended. In addition, it is estimated that background investigations were conducted on approximately 4,000 Communists in 1944 and 1945. Therefore, it is estimated that the Communist Index contains approximately 25,000 cards on individuals who have not been investigated. Of course, an unknown percentage of these individuals have moved away from the New York area or are no longer active, participating members in the Communist movement.

In analyzing the new Bureau instructions as they affect Security investigations in the New York Office, it was not deemed advisable to use the Communist Index as a basis for broadening the scope of Security investigations in view of the fact that SAC Letter #15 instructed that there should be considered for the Security Index individuals who are present, active, participating members of Communist groups. It is believed that the best way to comply with the Bureau instructions is to open these cases as information is received and processed indicating current Communist activity on the part of a subject. In this connection, it is noted that approximately 1,000 pieces of information pertaining to individuals is received each month from informants of all types, that is, trash covers, technical surveillances and live informants. Ordinarily, this information is received on the most active Communists, many of whom are the subjects of dead files but who have never been investigated because they did not fall within the previously mentioned category upon which case openings were based. It is contemplated, therefore, that cases will be opened for active investigation on these individuals as information is received indicating current activity on their part. It is estimated that this will result in cases being opened at the rate of 100 to 500 a month. In this connection, it is noted that from November, 1949 to May, 1950, Security Matter cases were opened at the rate of about 200 per month. A considerable number of these were cases originating
Letter to Director, FBI

In other offices. In June, 1950 the openings increased to about 250 and in July to 300. This increase was prior to our putting into effect the new Bureau instructions and was occasioned by more activity on the part of other offices and by case openings on other individuals named by as
among the 500 concealed Communists. In addition, a considerable number of cases have been opened on Bureau instructions regarding individuals reported by the Washington Field Office as having visited Russia in the 1930s at the expense or sponsorship of the Communist Party.

Based on the foregoing information, it is estimated that during the next year between 7,000 and 10,000 Security matters will be opened by this office. There will be afforded investigative attention at the earliest possible opportunity, it being recalled it has been estimated previously in this letter that with the existing personnel assigned to this type of work, it will take approximately ten months to investigate these cases already pending as of July 31, 1950. With regard to manpower, in November, 1949, there were 31 investigative agents assigned exclusively to Security Matter investigations. This number was gradually increased to about 50 agents, but during the past two months has been decreased to 30. This has been due mainly to a substantial increase in loyalty cases. By separate letter, the Bureau will be advised concerning the manpower needs of the New York Office as a whole.

Very truly yours,
Office Memorandum - UNITED STATES GOVERNMENT

TO

FROM

DATE: August 7, 1950

SUBJECT: SECURITY INDEX CHART

Purpose:

To bring to your attention a chart reflecting Security Index statistics and suggested letters transmitting copies of the chart to interested Government officials.

Details:

The chart is entitled "Distribution of Individuals Dangerous to the Internal Security of the United States." You will note that it shows the geographical location of these persons according to FBI field divisions as well as data relating to their organizational affiliation, citizenship status, and sex.

Letters are attached transmitting this chart to the following persons:

1. Admiral [Name]
   Special Consultant to the President.
2. Admiral [Name]
   Naval Aide to the President.
3. Secretary [Name]
   of the National Security Council
4. [Name]
   of the National Security Resources Board.
5. Secretary of Defense [Name]
7. The Central Intelligence Agency.
8. Assistant Chief of Staff, O-2.
9. Director of Naval Intelligence.
10. The Director of Special Investigations, Air Force.

Action:

It is recommended that the attached chart and letters be approved for immediate distribution.
Los Angeles, California  
August 22, 1950

Director, FBI

Re: SECURITY INVESTIGATIONS OF INDIVIDUALS

Dear Sir:

Re FBI Letter No. 46 dated July 25, 1950, Section B., and
FBI Letter No. 54 dated August 4, 1950.

In accordance with Bureau instructions, cases have been opened in
this office for investigation of all C, D, E, D1 leakers reportedly
currently active, but not already the subjects of Security Index cards.
In addition, all channeling complaints, complaint forms and other material
received are being checked against each pertinent case file to ensure that
each currently active individual has been or will be considered for the
Security Index. This substantiation of each case file constitutes a considerable
administrative problem in this office, due to the large number of active
leakers furnishing current information and the greatly increased number of
complaints being received.

To facilitate this review, the following suggestion is being made:

It is suggested that a 3x5 card be placed on top of the file cover
and under the Acknowledgment to afford ready recognition of those files in
which a Security Index card has already been authorized. This card may easily
be removed upon cancellation of the Security Index card by the clerk who
places the cancelled card in the 1-A exhibit envelope. It is believed that
the use of these cards would result in a material saving of time in reviewing
of files in connection with the above-mentioned incoming documents.

In the event the Bureau favorably considers this suggestion, it is
suggested that the Los Angeles office be furnished with a stamp bearing a
notch, Security Index. This stamp would be utilized to mark the 3x5 card
before it was placed on the file.

The Bureau's views in this matter will be appreciated.